## Message Text

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**ACTION EUR-25** 

INFO OCT-01 ISO-00 EURE-00 SSO-00 INRE-00 USIE-00 NSCE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SPC-03 SS-15 ACDA-19 IO-13 SCI-06

EPA-04 CEQ-02 NSF-04 MBFR-04 SAJ-01 OMB-01 TRSE-00

NIC-01 EB-11 DRC-01 /149 W

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O R 141309Z SEP 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 7411
USMISSION BERLIN IMMEDIATE
INFO AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION NATO BRUSSELS

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E.O. 11652: GDS

TAGS: PGOV, WB, GW, UR

SUBJECT: SOVIET PROTEST ON ESTABLISHMENT IN BERLIN OF

FEDERAL OFFICE FOR ENVIRONMENTAL PROTECTION

REF: BERLIN 1572

SUMMARY: AT TRIPARTITE AMBASSADORS MEETING SEPTEMBER 12 AND SUBSEQUENT TRIPARTITE AND BONN GROUO MEETINGS SEPTEMBER 12 AND 13, IT WAS AGREED THAT ALLIES SHOULD, ON AN URGENT BASIS, PRODUCE AD REFERENDUM TEXT (GIVEN BELOW) OF REPLY TO SOVIET EMBASSY COUNSELOR BELETSKIY'S COMMUNICATION OF SEPTEMBER 10 (REFTEL) AND GIVE DETAILED CONSIDERATION TO FEDERAL ENVIRONMENTAL OFFICE ENABLING LEGISLATION AND FRG ANNOUNCEMENT, PLANNED FOR NEXT WEEK, THAT OFFICE WOULD BE ESTABLISHED IN BERLIN. END SUMMARY.

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- 1. IN A MEETING SEPTEMBER 12 WITH FRENCH AMBASSADOR SAUVAGNARGUES AND BRITISH CHARGE HIBBERT TO DISCUSS RESPONSE TO MALIK LETTER (REPORTED SEPTEL), AMBASSADOR HILLENBRAND SUGGESTED THAT REPLY TO BELETSKIY COMMUNI-CATION SHOULD (A) GENERALLY TAKE THE FORM IN WHICH THE NOTE WAS DELIVERED TO KOENIG IN BERLIN AND (B) REFUTE IN NON-POLEMIC FASHION THE BASIC SOVIET ASSERTION THAT IN CONTEXT OF QA FOUR POWERS AGREED TO REDUCE FEDERAL PRESENCE IN WSB. AMBASSADOR ALSO PROPOSED THAT THE THREE ALLIES SHOULD DRAFT REPLY FOR AD REFERENDUM REFERRAL TO CAPITALS AND SUBSEQUENT PRESENTATION IN BONN GROUP. SAUVAGNARGUES SAID HE AGREED WITH AMBASSADOR'S POINTS, NOTING THE VERY CAREFUL WAY IN WHICH THE SOVIETS AVOIDED USE OF FQP CONSULTATION CLAUSE. FRENCH AMBASSADOR ALSO SAID HE ESPECIALLY FELT REPLY SHOULD BE DRAFTED QUICKLY BECAUSE OF STRONG POSSIBILITY THAT FRG WOULD ANNOUNCE ESTABLISHMENT IN BERLIN OF THE FEDERAL OFFICE FOR ENVIRONMENTAL PROTECTION PREMATURELY. BRITISH CHARGE AGREED.
- 2. SEPTEMBER 13 TRIPARTITE MEETING PRODUCED FOLLOWING AGREED TEXT: BEGIN TEXT: (A) WITH REFERENCE TO THE COMMUNICATION OF THE EMBASSY OF THE USSR HANDED OVER SEPTEMBER 10, L973 CONCERNING THE LOCATION OF THE PROPOSED FEDERAL ENVIRONMENTAL OFFICE OF THE FRG IN THE WSB, I WOULD LIKE TO MAKE THE FOLLOWING REPLY WHICH REPRESENTS THE VIEWS OF THE AUTHORITIES OF THE THREE POWERS: (B) THE LOCATION OF THE FEDERAL ENVIRONMENTAL OFFICE IN THE WSB WOULD CONTRIBUTE TO THE TIES BETWEEN THE WSB AND THE FRG. THE QA SIGNED SEPTEMBER 3, 1971 EXPLICITLY PROVIDES THAT THESE TIES WILL BE MAINTAINED AND DEVELOPED. IT IS NOT THE CASE THAT THE FOUR POWERS PROCEEDED IN THE QA FROM THE GENERAL PREMISE THAT THE FEDERAL PRESENCE IN THE WSB WAS TO BE REDUCED AND SUCH A PREMISE IS NOT REFLECTED IN THE QA OR ITS ACCOMPANYING DOCUMENTS, INCLUDING THE LETTER DATED SEPTEMBER 3, 1971 FROM THE AMBASSADORS OF THE THREE POWERS TO THE CHANCELLOR OF THE FRG. (C) IF THE DRAFT LAW FOR THE ESTABLISHMENT OF THE FEDERAL ENVIRONMENTAL OFFICE IS ENACTED BY THE FEDERAL PARLIAMENT, ITS APPLICATION IN CONFIDENTIAL

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THE WSB WOULD BE SUBJECT TO THE ESTABLISHED PROCEDURES CONCERNING THE APPLICABILITY OF FEDERAL LEGISLATION TO THE WSB. AS WAS INDICATED IN THE AIDE-MEMOIRE DELIVERED IN MOSCOW ON SEPTEMBER 12, L973, THESE ESTABLISHED PROCEDURES PROVIDE THE MEANS FOR THE ALLIED AUTHORITIES TO ENSURE THAT THE OBLIGATIONS OF THE THREE POWERS ARE FULFILLED. END TEXT.

3. DURING DRAFTING EXERCISE SEPTEMBER 12, THE FRENCH REP (PAYE) SAID HIS AMBASSADOR STRONGLY BELIEVED GERMANS SHOULD BE CAUTIONED AGAINST PREMATURE PUBLICITY BEFORE ALLIED REPLY IS DELIVERED TO USSR EMBASSY. PAYE RECALLED THAT FRENCH AMBASSADOR HAD MADE THIS POINT TO STE SECRETARY FRANK BEFORE MEETING OTHER ALLIES SEPTEMBER 12. PAYE ALSO SAID HIS AMBASSADOR BELIEVED THAT THERE SHOULD BE SUFFICIENT CONSULTATION IN THE BONN GROUP ON PROPOSED LEGISLATION ESTABLISHING ENVIRONMENTAL OFFICE IN BERLIN BEFORE ALLIES COULD AGREE

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IN PRINCIPLE TO ITS ESTABLISHMENT IN BERLIN. PAYE SAID ONCE REPLY NOTE DELIVERED AND ALLIED AGREEMENT IN PRINCIPLE HAD BEEN GIVEN IN BONN FOR THE FRG TO ESTABLISH THE ENVIRONMENTAL OFFICE IN BERLIN, INTERIOR MINISTER GENSCHER COULD PROCEED WITH HIS ANNOUNCEMENT. IN DUE COURSE, ALLIES WOULD HAVE ANOTHER CRACK AT THE LEGISLATION IN BERLIN BEFORE IT BECOMES APPLICABLE IN WSB. US AND UK REPS SAID THEY BELIEVED THIS APPROACH WOULD ALSO BE ACCEPTABLE TO THEIR AUTHORITIES.

4. PAYE MADE POINTS PARA 3 ABOVE IN BONN GROUP MEETING SEPTEMBER 13. THE FONOFF REP (BLECH) SAID HE COULD NOT ANSWER VARIOUS TECHNICAL QUESTIONS ON DRAFT LAW RAISED BY ALLIES, BUT SUGGESTED THAT ALLIED REPS MEET AT EARLY DATE WITH PRESIDENT OF ENVIRONMENTAL BUNDESSTELLE, CONFIDENTIAL.

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DR. VON LERSNER. ALLIES AGREED WITH THIS APPROACH, AND BLECH UNDERTOOK TO SET UP MEETING WITH VON LERSNER AS SOON AS POSSIBLE. (MEETING IS SET UP FOR SEPTEMBER 14.) BLECH COMMENTED THAT NO FEDERAL ANNOUNCEMENT HAD BEEN MADE FOLLOWING SEPTEMBER 12 CABINET MEETING (AS HE ADMITTED HE HAD FEARED WOULD HAPPEN) BECAUSE INTERIOR MINISTER GENSCHER HAD BEEN UNABLE TO ATTEND. GENSCHER HAD EVIDENTLY INSISTED THAT HE PERSONALLY PRESENT THE ENVIRONMENTAL OFFICE PROPOSAL TO THE CABINET AND SUBSEQUENTLY MAKE THE ANNOUNCEMENT. BLECH DID SAY HE EXPECTED GENSCHER WOULD WISH TO MAKE HIS PRESENTATION AND SUBSEQUENT ANNOUNCEMENT AT SEPTEMBER 19 CABINET MEETING. ALLIES AGREED THIS MIGHT PROVIDE SUFFICIENT TIME FOR DELIVERY OF REPLY TO SOVIET COMMUNICATION AND NECESSARY PRELIMINARY CONSIDERATION OF DRAFT LAW IN BONN GROUP.

- 5. WE WILL REPORT RESULTS OF MEETING WITH VON LERSNER, ALONG WITH OUR PRELIMINARY VIEW OF ANY PROBLEMS PROPOSED FRG LEGISLATION MAY RAISE (WE ARE POUCHING COPIES OF THE PROPOSED LEGISLATION TO DEPARTMENT AND USBER).
- 6. ACTION REQUESTED: DEPARTMENT'S AND USBER'S COMMENTS SOONEST ON PROPOSED DRAFT PARA 2 ABOVE, IF POSSIBLE IN TIME FOR SEPTEMBER 17 BONN GROUP MEETING.
  HILLENBRAND

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